CASS COUNTY PLANNING COMMISSION AGENDA
Thursday, April 25, 2019 at 7:00 a.m.

A. Call to Order
B. Roll Call
C. Determination of a Quorum
D. Approve Meeting Minutes of February 28, 2019

E. Public Hearing Items:
   1. Hearing on an application requesting a Minor Subdivision Plat of Schmitz Subdivision and a Variance request to allow for a residential subdivision lot without transferring development rights as required by the Cass County Subdivision Ordinance Section 308 (Located in Kinyon Township, A Part of the NW 1/4 and NE 1/4 of Section 26, Township 143 North, Range 50 West of the 5th Principal Meridian, Cass County North Dakota): Withdrawn

   2. Hearing on an application requesting a Minor Subdivision Plat of Ottis Subdivision and a Variance request to allow for the transfer of development rights from land that is currently delineated as floodplain that is restricted by Cass County Subdivision Ordinance Section 308 (Located in Normanna Township, A Part of the West 1/2 of Section 34, Township 137 North, Range 50 West of the 5th Principal Meridian, Cass County North Dakota)

   3. Hearing on an application requesting a Text Amendment to amend Section 106.4, 302.1, 302.4, 303, 303.4, 305.1 of the Cass County Subdivision Ordinance (CCSO) relating to application requirements (Cass County).

Meeting attendees with disabilities that need special accommodations should contact the Cass County Highway Department at 701-298-2370 prior to the meeting to make arrangements.
4. Hearing on an application requesting a **Text Amendment** to amend Section 203 of the Cass County Subdivision Ordinance (CCSO) relating to subdivision ordinance exemptions (Cass County).

F. New Business
   a. Recognition of the service of Todd Ellig

G. Old Business

H. Adjournment
1. **MEETING TO ORDER**
   A meeting of the Cass County Planning Commission was called to order on February 28, 2019, at 7:00 AM in the Vector Control Conference Room with members present as follows: Duane Breitling, Todd Ellig, Kevin Fisher, Tim Mahoney, Keith Monson, and Brad Olson. David Gust and Ken Lougheed were absent. Also present were County Planner Barrett Voigt; County Engineer Jason Benson; County State’s Attorney Birch Burdick.

2. **MINUTES, APPROVED**
   *MOTION, passed*
   Mr. Olson moved and Mr. Breitling seconded to approve the minutes of the January 24, 2019, meeting as presented. Motion carried.

3. **OTTIS SUBDIVISION (Minor Subdivision)**
   Mr. Voigt stated that an application was received by the Cass County Planning Office for approval of a minor subdivision to create one lot and one block for the purpose of selling a farmstead. The proposed lot is entitled Ottis Subdivision and is located in the West 1/2 of Section 34, Township 137 North, Range 50 West (5350 166th Ave SE, Normanna Township) and is approximately 4.69 acres.

   Mr. Voigt stated that he was informed by the applicant that a new plat will be submitted where the southern border will be extended so that the access easement is delineated within a platted boundary.

   Mr. Voigt recommends approval of the application under the conditions that a deed restriction is recorded that meets the requirements of the Cass County Subdivision Ordinance; either a letter of verification is received from Normanna Township verifying that the application complies with township zoning or 60 days lapse; and a new plat is received where the southern border is extended to delineate the access within the platted boundary.

   Mr. Ellig opened the public hearing. Hearing no public comment, the public hearing was closed.

   Dr. Mahoney arrived for the remainder of the meeting.
   *MOTION, passed*
   Mr. Breitling moved and Mr. Fisher seconded to recommend approval of the subdivision application for Ottis Subdivision to the Cass County Commission, with the conditions outlined by the County Planner. Motion carried.

4. **BAF SUBDIVISION (Minor Subdivision)**
   Mr. Voigt stated that an application was received by the Cass County Planning Office for approval of a minor subdivision of a one lot, one block subdivision for the purpose
of establishing a farmstead and to construct a residential structure. The proposed lot is entitled BAF Subdivision and is located in the Southwest 1/4 Section 28, Township 141 North, Range 50 West (no address, Berlin Township) and is approximately 12.85 acres.

Mr. Voigt stated that a letter has been received from the Township Chairman verifying that the proposal meets township zoning requirements.

Mr. Voigt recommends approval of the application under the condition that a deed restriction is recorded that meets the requirements of the Cass County Subdivision Ordinance.

Mr. Ellig opened the public hearing. Hearing no public comment, the public hearing was closed.

MOTION, passed
Mr. Olson moved and Mr. Breitling seconded to recommend approval of the subdivision application for BAF Subdivision to the Cass County Commission, with the conditions outlined by the County Planner. Motion carried.

5. CORNELL FIRST SUBDIVISION (Minor Subdivision)
Mr. Voigt stated that an application was received by the Cass County Planning Office for approval of a minor subdivision to subdivide one lot for the purpose of separating a residential structure from a farmstead. The proposed lot is entitled Cornell First Subdivision and is located in the Northeast 1/4 of Section 1, Township 141 North, Range 55 West (2452 138th Ave SE, Cornell Township) and is approximately 3.01 acres.

Mr. Voigt stated that there is no zoning board in Cornell Township and the Township Chairman confirmed that the township approves of the application.

Mr. Voigt recommends approval of the application under the condition that a deed restriction is recorded that meets the requirements of the Cass County Subdivision Ordinance.

Mr. Ellig opened the public hearing. Hearing no public comment, the public hearing was closed.

Dr. Mahoney inquired why a property owner would separate a residential structure from a farmstead. Mr. Voigt stated that a property owner would be required to plat property prior to sale in order to comply with the Cass County Subdivision Ordinance.

Dr. Mahoney asked if a property owner would separate the property and farm buildings in order to sell them separately. Mr. Fisher said yes, as it is otherwise difficult to secure financing. This type of separation is extremely common.

Mr. Breitling asked if there are three lots. Mr. Voigt said there are three existing Auditor’s Lots, but only one lot will be platted; Auditor’s Lots cannot be used for platting.
Mr. Ellig asked how a township can issue building permits if they do not have a zoning board. Mr. Voigt said some townships have relinquished their zoning authority.

County Engineer Jason Benson said townships are continuously encouraged to review the county’s model township zoning ordinance and to adopt and enforce zoning guidelines.

**MOTION, passed**

Dr. Mahoney moved and Mr. Monson seconded to recommend approval of the subdivision application for Cornell First Subdivision to the Cass County Commission, with the conditions outlined by the County Planner. Motion carried.

6. **SCHMITZ SUBDIVISION (Minor Subdivision)**

Mr. Ellig said the public hearing on the Schmitz Subdivision application will be continued until the March 28, 2019, meeting.

7. **2019 MEETING SCHEDULE**

Mr. Voigt provided a memo outlining the 2019 meeting dates for the Cass County Planning Commission and requested feedback. Hearing none, the current meeting dates will remain in effect.

8. **CASS COUNTY SUBDIVISION ORDINANCE**

*Draft Judicial Interpretations document*

Mr. Voigt said he has identified multiple issues in the Cass County Subdivision Ordinance, some of which demand immediate attention. Edits are needed for liability purposes, to reduce redundancies, and to clarify conflicting language. After conferring with members of this commission, Mr. Voigt has drafted a Judicial Interpretations document for the ordinance with the goal of providing clear and transparent information to citizens. The ordinance could be edited to incorporate the interpretations, or the interpretations could be provided as a standalone document posted online.

*Subdivision definition exemption requirements*

Mr. Voigt stated that he received an inquiry about what the subdivision ordinance would require to purchase a small portion of agricultural land and combine it with a small agricultural lot. The subdivision ordinance specifies that a division of agricultural land must be 10 acres or more to be exempt from the subdivision ordinance requirements. The question was raised as to whether or not the ordinance should be amended to allow an exemption for comparable situations.

Mr. Ellig said a variance could be granted if the spirit of the ordinance is met. Mr. Voigt said a variance must be granted in tandem with a plat or certificate of survey, which can cost up to $3,000.

Dr. Mahoney said it seems that amending the ordinance would be the least cost prohibitive option for landowners.
Mr. Fisher said the 10-acre agricultural use requirement may be tied to an outside intent, such as for tax purposes.

*MOTION, passed*

Mr. Monson moved and Mr. Breitling seconded to recommend that the County Planner draft alternative language for subdivision exemption requirements in the Cass County Subdivision Ordinance, specifically pertaining to the exemption for agricultural land, and to bring proposed changes to the Cass County Planning Commission for review and approval.

Discussion: Mr. Ellig asked if the recommendation is to remove the 10-acre requirement. Mr. Benson said the 10-acre requirement was meant to prevent the development of residential lots without going through the platting process.

Mr. Breitling said perhaps language could be added to permit lot line adjustments.

Mr. Ellig said language could otherwise allow this board to consider or approve similar issues as they arise.

Motion carried.

*Application hearing deadline*

Mr. Voigt stated that the subdivision ordinance requires that subdivision applications must be submitted a minimum of 21 days prior to being heard by the Planning Commission, and that this resulted in establishing a subdivision application deadline. As February was a short month, there were potential conflicts between the local ordinance deadline and the N.D.C.C. state statutory public hearing notification requirement. Mr. Voigt contacted the office of the Attorney General and the State’s Attorney Office to seek clarification on state public hearing notification requirements. As a result, he was provided with an opinion from the Cass County State’s Attorney Office that state statute public hearing notice requirements were not clear; however, full seven-day week periods were advised, which resulted in more expensive newspaper advertising fees.

Mr. Voigt stated that other similar planning entities do not impose deadline requirements in which applications must be reviewed, and Mr. Voigt would prefer to eliminate the 21-day requirement to ensure compliance with state statute and to allow more time for thorough staff analysis of applications.

*MOTION, passed*

Mr. Breitling moved and Mr. Olson seconded to recommend that the County Planner draft alternative language for Final Plat Application requirements in the Cass County Subdivision Ordinance, specifically pertaining to the 21-day review requirement, and to bring proposed changes to the
Mr. Breitling left for the remainder of the meeting.

9. OTHER BUSINESS
   Deed restriction requirement
   Mr. Ellig asked what purpose deed restrictions serve as required in the Cass County Subdivision Ordinance.

   Mr. Benson said the purpose of deed restrictions is to keep agricultural areas agricultural, and to ensure that large residential areas are within or near cities that can support the required infrastructure. It also supports growth in smaller communities for residents who do not wish to live in large cities.

10. ADJOURNMENT
    There being no further business, the meeting was adjourned at 8:02 AM.

Minutes prepared by Brielle Edwards, HR Assistant
Agenda Items Map
Cass County Planning Commission
April 25, 2019

Agenda Items No.
E2. - Ottis Substation
Cass County Planning Commission Staff Report

Entitlements Requested:

**Minor Subdivision (1 Lot)** and **Variance** request to allow for the transfer of development rights from land that is currently delineated as floodplain that is restricted by Cass County Subdivision Ordinance Section 308 of the West 1/2 of Section 34, Township 137 North, Range 50 West

Title: Ottis Subdivision

Date: 04-12-2019

Location: West 1/2 of Section 34, Township 137 North, Range 50 West (5350 166th Ave SE, Normanna Township)

Staff Contact: Barrett Voigt

Parcel Number: 55-0000-09828-020

Water District: Southeast WRD

Owner(s)/Applicant: Mark & Joan Ottis/Cole A. Neset

Engineer/Surveyor: Cole A. Neset

Status: Planning Commission Hearing: April 25, 2019

<table>
<thead>
<tr>
<th>Existing Land Use</th>
<th>Proposed Land Use</th>
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<tr>
<td>Agriculture</td>
<td>Agriculture (Farmstead)</td>
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Proposal

The applicant is seeking approval of a minor subdivision entitled **Ottis Subdivision** to create one (1) Lot and one (1) Block for the purpose of selling the farmstead. Because the farmstead is under 10 acres, the proposed sale of the land will not be exempt from the Cass County Subdivision Ordinance. In addition, the applicant requests a variance to allow for the transfer of development rights from land that is currently delineated as floodplain that is restricted by Cass County Subdivision Ordinance Section 308. The proposed lot is located at 5350 166th Ave SE, Normanna Township and is approximately 4.69 acres.

The applicant submitted this minor subdivision plat application and received approval from the Planning Commission on February 28th, 2019. However, a physical copy of the Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map was identified after the meeting that verified that the proposed subdivision and surrounding land under common ownership was located in the 1% flood plain. Per Section 308 of the Cass County Subdivision Ordinance (CCSO), lands located in the floodplain are not eligible for the transfer of development rights. Therefore, as required by the CCSO, the applicant is resubmitting the subdivision application again in tandem with the variance application.
The proposed ownership and maintenance responsibility of the subdivision will be private. The subdivision will use township road access, ditches for storm sewer conveyance, private water, and on-site septic systems for waste water treatment.

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<th>Agency Comments</th>
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<tr>
<td><strong>County Engineer</strong></td>
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<td>No comments were received prior to publishing the staff report.</td>
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<td><strong>Water Resource District</strong></td>
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<td>The Southeast Cass Water Resource District has no comment to submit.</td>
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<td><strong>Cass County Electric Cooperative</strong></td>
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<td>No comments were received prior to publishing the staff report.</td>
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<td><strong>Century Link</strong></td>
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<td><strong>Sprint</strong></td>
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<td>No comments were received prior to publishing the staff report.</td>
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<td><strong>AT&amp;T</strong></td>
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<td>Barrett, AT&amp;T is clear of this current work project.</td>
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<td><strong>Xcel Energy</strong></td>
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<td>No comments were received prior to publishing the staff report.</td>
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<td><strong>Magellan Pipeline Company</strong></td>
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<td>Magellan Pipeline Company does not have any assets in this township.</td>
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<td>Thanks.</td>
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<td><strong>Cass Rural Water</strong></td>
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<td>Since no new utilities are being requested we have no comment.</td>
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<td><strong>North Dakota Department of Transportation</strong></td>
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<td>NDDOT has no concerns with the Subdivision application request.</td>
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<td><strong>County Sanitarian</strong></td>
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<td>Health has no issues with this property, as it is greater than 1 acre and does not appear to be in the floodplain.</td>
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<td><strong>Township Chairman</strong></td>
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<td>No comments were received prior to publishing the staff report.</td>
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<tr>
<td><strong>The City of Fargo</strong></td>
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<tr>
<td>The proposed Ottis Subdivision is in Normanna Township and so outside of the Fargo city limits and Fargo’s extraterritorial jurisdiction. The City has no comment. Thank you for the opportunity to review this plat.</td>
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<tr>
<td><strong>The City of West Fargo</strong></td>
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<td>No comments were received prior to publishing the staff report.</td>
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<td><strong>Public Comment</strong></td>
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<td>No comments were received prior to publishing the staff report.</td>
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**Surrounding Uses**
The subject property is bound by agricultural production land north, west, and east of the property. Land that appears to be used as a farmstead is located south of the property. Land southwest of the property appears to be wooded. Land to the east of the property is identified by the United States Geological Survey as a wetland.

**Floodzone**
The Sheyenne River is located more than 600 feet south of the property. According to the FEMA FIRM 380264 0010B, conducted September 30, 1987, the location of the proposed subdivision and surrounding land are located within the 1% floodplain. For more information, please refer to the illustration below.

However, a Western Cass Special Flood Hazard Area (SFHA) Flood Insurance Study (FIS) has been completed and is tentatively scheduled for adoption during the fall of 2019. As shown in the illustration below, the Western Cass SFHA FIS shows that the 1% floodplain is not located within the boundary of the proposed subdivision and would be found in small areas of the properties surrounding the lot.
Land Development Rights

The subject quarter-quarter section currently has one (1) unplatted residential development. Section 308 of the Cass County Subdivision Ordinance states that every quarter-quarter section is granted one (1) Development Right to create a buildable lot with a minimum of 40 acres. Because the lot subdivision proposal is less than 40 acres, a transfer of a development right is required along with a deed restriction. However, Section 308 does not allow for development rights to be transferred from lands located in the floodplain. Because the 1987 FIRM is the most currently adopted map, the proposed development would not be able to transfer development rights because all of the surrounding land is located in the 1% floodplain. As a result, if the ordinance requirements were strictly adhered to, the subdivision application would not be able to go forward because no transfer of development rights would be permitted.

When the Western Cass SFHA FIS is adopted, the 1% floodplain will be removed from the proposed subdivision lot and the majority of the areas of the surrounding land area. If the ordinance requirements were strictly adhered to, the applicant would not be able to subdivide until the new FIS is adopted. Therefore, the applicant faces a hardship where the proposed subdivision is not permitted because of events beyond the control of the applicant. A more current study shows a reduced floodplain risk which would permit for the transfer of development rights after the new FIS completes the adoption process. Therefore, the applicant is requesting a variance so that the application can proceed forward and all CCSO requirements will be met after the adoption of the Western Cass SFHA FIS.

Staff Recommendation

To accept the findings and recommendations of staff and recommend approval to the County Commission of the subdivision application and variance as the proposal meets the goals and objectives of the Cass County
Comprehensive Plan, the Cass County Highway Access Plan, the Flood Damage Prevention Ordinance, the Cass County Subdivision Ordinance, and all other applicable regulations, with the following conditions:

1. A deed restriction be recorded that meets the requirements of Section 308 of the Cass County Subdivision Ordinance.

Attachments

1. Location Map
2. Plat Document
3. Variance Request Document
4. Supplemental Maps
Maps and data are to be used for reference purposes only and Cass County, ND, is not responsible for any inaccuracies herein contained. No responsibility is assumed for damages or other liabilities due to the accuracy, availability, use or misuse of the information herein provided.

Cass County Planning Commission
April 25, 2019
PLAT OF OTTIS SUBDIVISION
A MINOR SUBDIVISION

ALL OF AUDITORS LOT 1 AND PART OF THE WEST 1/2 OF SECTION 34, TOWNSHIP 137 NORTH, RANGE 50 WEST
NORMANNA TOWNSHIP, COUNTY OF CASS, STATE OF NORTH DAKOTA

LINE TABLE

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KNOW ALL MEN BY THESE PRESENTS, THAT MARK & JOAN OTTIS, ARE THE OWNERS OF OTTIS SUBDIVISION DESCRIBED AS FOLLOWS;

ALL OF AUDITORS LOT 1 AND PART OF THE W 1/2 OF SECTION 34, TOWNSHIP 137 NORTH, RANGE 50 WEST OF THE 5TH PRINCIPAL MERIDIAN, CASS COUNTY, NORTH DAKOTA AS MORE PARTICULARLY DESCRIBED AS FOLLOWS:

COMMENCING AT THE NORTHWEST CORNER OF SECTION 34; THENCE S02°40'02"E ALONG THE WEST LINE OF SAID SECTION 34 A DISTANCE OF 2,670.87 FEET TO THE POINT OF BEGINNING; THENCE N87°08'11"E A DISTANCE OF 33.00 FEET; THENCE S56°32'11"E A DISTANCE OF 119.39 FEET; THENCE N84°57'09"E A DISTANCE OF 60.27 FEET; THENCE S47°21'07"E A DISTANCE OF 33.14 FEET; THENCE S88°32'46"E A DISTANCE OF 110.11 FEET; THENCE S02°28'48"E A DISTANCE OF 162.75 FEET, THENCE N86°29'48"E A DISTANCE OF 115.37 FEET; THENCE N02°28'48"W A DISTANCE OF 126.81 FEET; THENCE N25°22'24"W A DISTANCE 76.44 FEET; THENCE N03°01'18"W A DISTANCE 280.46 FEET; THENCE N01°50'43"W A DISTANCE OF 195.06 FEET; THENCE S87°04'10"W A DISTANCE OF 376.60 FEET; THENCE S87°04'10"W A DISTANCE OF 33.00 FEET TO THE WEST LINE OF SAID SECTION 34; THENCE S02°40'02"E ALONG SAID LINE A DISTANCE OF 410.62 FEET TO THE POINT OF BEGINNING. SAID TRACT OF LAND CONTAINS ±4.93 ACRES MORE OR LESS AND IS SUBJECT TO EASEMENTS AND RIGHTS OF WAY OF RECORD AND RECORD.

BY:
MARK OTTIS
JOAN OTTIS

NOTE

SURVEY INFORMATION

DATE OF SURVEY: JUNE 2018
DRAWN BY: COLE A. NESET, DULY REGISTERED LAND SURVEYOR IN THE STATE OF NORTH DAKOTA.

FLOOD INFORMATION

FLOOD PROPERTIES:

LOCATION: 34.419071, -104.137805
ELEVATION: 1,145.694

SURFACE FLOOD ELEVATION: 1,145.694
FLood ELEVATION: 1,145.694

LEGAL DESCRIPTION:

OTHIS SUBDIVISION, A MINOR SUBDIVISION, ALL OF AUDITORS LOT 1 AND PART OF THE W 1/2 OF SECTION 34, TOWNSHIP 137 NORTH, RANGE 50 WEST, NORMANNA TOWNSHIP, COUNTY OF CASS, STATE OF NORTH DAKOTA

SURVEYORS CERTIFICATE

I, COLE A. NESET, DULY REGISTERED LAND SURVEYOR, HEREBY CERTIFY THAT THIS SURVEY, PLAN AND/OR REPORT WAS PREPARED UNDER MY DIRECT SUPERVISION AND THAT I AM A DULY REGISTERED LAND SURVEYOR UNDER THE LAWS OF THE STATE OF NORTH DAKOTA.

MARK OTTIS
JOAN OTTIS

CERTIFICATE OF ATTORNEY-AT-LAW

BE IT KNOWN ON THIS DAY OF JUNE, 2019, BEFORE ME PERSONALLY APPEARED MARK & JOAN OTTIS, KNOWN TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE FOREGOING INSTRUMENT AND ACKNOWLEDGED THE EXECUTION OF THE SAME AS A FREE ACT AND DEED.

MARK OTTIS
JOAN OTTIS

SECRETARY

BE IT KNOWN ON THIS DAY OF JUNE, 2019, BEFORE ME PERSONALLY APPEARED MARK & JOAN OTTIS, KNOWN TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE FOREGOING INSTRUMENT AND ACKNOWLEDGED THE EXECUTION OF THE SAME AS A FREE ACT AND DEED.

MARK OTTIS
JOAN OTTIS

CASS COUNTY BOARD OF COMMISSIONERS

BE IT KNOWN ON THIS DAY OF JUNE, 2019, BEFORE ME PERSONALLY APPEARED MARK & JOAN OTTIS, KNOWN TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE FOREGOING INSTRUMENT AND ACKNOWLEDGED THE EXECUTION OF THE SAME AS A FREE ACT AND DEED.

MARK OTTIS
JOAN OTTIS

REVIEWED BY THE CASS COUNTY PLANNING COMMISSION THIS DAY OF, 2019.

KEN LOUGHEED, CHAIRMAN

REVIEWED BY THE CASS COUNTY ENGINEER THIS DAY OF, 2019.

JASON BENSON, CASS COUNTY ENGINEER

REVIEWED BY NORMANNA TOWNSHIP, CASS COUNTY, NORTH DAKOTA, THIS DAY OF, 2019.

TYLER ODEGAARD, CHAIRMAN

REVIEWED BY CASS COUNTY, NORTH DAKOTA THIS DAY OF, 2019.

MARY SCHERLING, CHAIRWOMAN

REVIEWED BY THE CASS COUNTY AUDITOR THIS DAY OF, 2019.

MICHAEL MONTPLAISIR
Neset Land Surveying
Variance Request: Plat of Ottis- A Minor Subdivision
Date: April 2, 2019

Cass County Subdivision Ordinance (CCSO) places an undue burden and creates a hardship on to the property because the transfer development rights cannot be done under the current FEMA FIRM map, as per Section 308 of the CCSO. By CCSO the land is deemed “unsuitable” since the land is in the floodplain. In communication with the Cass County Planner the county is waiting on a new FIS report that would remove the property from the floodplain restriction once the new FIS report is adopted, which is expected to be adopted sometime in the next year.
These data are provided on an "AS-IS" basis, without warranty of any type, expressed or implied, including but not limited to any warranty as to their performance, merchantability, or fitness for any particular purpose.

Unapproved Western Cass FIS Results

Date: 4/3/2019

This map is not a substitute for accurate field surveys or for locating actual property lines and any adjacent features.
Cass County Planning Commission Staff Report

**Entitlements Requested:** Cass County Subdivision Ordinance (CCSO) Text Amendment

| Title: | §106.4, §302.1, §302.4, §303, §303.4, §305.1 CCSO Text Amendment | Date: | 04-12-2019 |
| Location: | N/A | Staff Contact: | Barrett Voigt |
| Owner(s)/Applicant: | Cass County | Engineer/Surveyor: | N/A |
| Status: | Planning Commission Hearing: April 25, 2019 |

**Proposal**

The County Planner is seeking approval of a text amendments of §106.4, §302.1, §302.4, §303, §303.4, §305.1 of the Cass County Subdivision Ordinance (CCSO) for the purpose of eliminating conflicts between county ordinance and North Dakota Century Code (N.D.C.C.) §11-33.2-05 county subdivision regulation of public hearing requirements as well as reducing public hearing notification cost inefficiencies.

**Staff Analysis**

During the month of February, Planning Department staff identified a potential conflict between local CCSO §302.1, §302.4, §303, §303.4, §305.1 and N.D.C.C. §11-33.2-05 due to the short number of days in the month.

The CCSO required that any application submitted to the County Planner be provided twenty one (21) days prior to the next scheduled Planning Commission meeting. This requirement results in the establishment of an application deadline 21 days prior to any Planning Commission Meeting. In addition, N.D.C.C. §11-33.2-05 requires notification of a public hearing once a week for two (2) consecutive weeks. Given the limited number of days of February, staff was tasked to meet the application deadline of the local newspaper to request that a notification be published for subdivision application Planning Commission hearing requests in order to fulfill the N.D.C.C. §11-33.2-05 requirements and only pay the standard fee for the service. However, if staff were to pursue conventional practice and meet the newspaper deadline to acquire a standard fee for notification services, the last notification (2nd notification) would then be published during the week of the meeting and only 4 days prior to the public hearing.

To seek clarification on the state statute notification requirements, Planning Department staff contacted the office of the North Dakota Attorney General and the State's Attorney office. Both offices concluded that it was...
inconclusive whether publishing an advertisement 4 days prior to the Planning Commission meeting would suffice to meet state statute requirements of “once a week.”

To proactively avoid issues of litigation in the future and to always ensure that staff always pay the standard rate for newspaper notification publication, staff requests a text amendment to the CCSO to eliminate the 21 day requirement and allow staff the authority to establish the application deadline.

Text Amendment Proposal:

Staff proposes the following text amendments in underlined and strikethrough font to §106.4, §302.1, §302.4, §303, §303.4, §305.1 of the CCSO:

106.4. The Cass County Planning Office shall serve as the administrative officer of the Planning Commission and be authorized to process, review, report, recommend and provide notice for all applications described within this ordinance.

The Cass County Planning Office may establish:
1. Deadlines for receipt of complete applications
2. Dates of regular meetings
3. The scheduling of staff reviews and staff reports
4. All required steps in the application process (including public hearings and reviews by other agencies)
5. Required time-frames for action by review and decision-making bodies.

302.1. Application Requirements. All Preliminary Plat Applications shall include the following and shall be submitted at least twenty-one (21) days prior to the next regularly scheduled Planning Commission meeting.

302.4. Planning Commission Action. The County Planner will schedule the Preliminary Plat application for action at a regularly scheduled public meeting within ninety (90) days of the first public meeting of the Planning Commission after the date of filing.

In general, the County Planner will schedule the Preliminary Plat application for action at the first Planning Commission meeting which is at least twenty-one (21) days following filing. However, a municipality may request the Planning Commission to delay action on the application up to ninety (90) days from the date of filing to allow for the submission of its comments to the Planning Commission. The Preliminary Plat will, therefore, be considered at a public meeting by the Planning Commission in accordance with a schedule that allows time for review of the Plan by the municipality.
SECTION 303 Final Plat Application.
An application for Final Plat Approval can be submitted only after the following, when required as noted, have been completed.

The receipt of an unconditional Preliminary Plat approval in accordance with Section 302 of this Ordinance, when a Preliminary Plat approval is required.

Final Plats may be filed with the County Planner on any business day; however, the Planning Commission will officially review the plan at a particular meeting only if the Plan was filed at least twenty one (21) days prior to that meeting.

303.4. Planning Commission Action. The County Planner will schedule the Final Plat application for action at a regularly scheduled public meeting within ninety (90) days of the first public meeting of the Planning Commission after the date of filing.

In general, the County Planner will schedule the Final Plat application for action at the first Planning Commission meeting which is at least twenty one (21) business days following filing. However, a municipality may request the Planning Commission to delay action on the application up to ninety (90) days from the date of filing to allow for the submission of its comments to the Planning Commission. Final Plat approval will be effective for ninety (90) days from the date of the Planning Commission’s action on the Final Plat, unless the Planning Commission grants a variance by extending the effective time period of the approval. Within this time period the applicant must meet all conditions of approval, if any; certify plans as specified in this Ordinance; and record plans as specified in this Ordinance.

305.1. Application Requirements. All requests for variances shall be made in accordance with the following procedure:

A. All requests for a variance shall be made in writing and shall accompany and be a part of the application for development. The request shall state in full the grounds and facts of unreasonableness or hardship on which the request is based, or the alternative standard proposed to provide equal or better results, the section or sections of this Ordinance which are requested to be waived and the minimum modification necessary. The request shall be accompanied by a plan prepared at least to the minimum standards of an area sketch plan (see Section 401).

B. Should a revision to a submitted plan require a variance which was
not apparent at the time of initial plan submission, the request for a variance shall be submitted in accordance with subsection (A) above, at the time of submission of the revised plans.

C. Requests for variances shall be considered by the Planning Commission at a public meeting which is at least twenty-one (21) days after the submission of the variance request. However, a municipality may request the Planning Commission to delay action on the variance to allow time for the municipality to submit comments to the Planning Commission.

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**Staff Recommendation**

To accept the findings and recommendations of staff and recommend approval to the County Commission of the text amendment application as the proposal meets the goals and objectives of the Cass County Comprehensive Plan and the Cass County Subdivision Ordinance and all other applicable regulations.
Cass County Planning Commission Staff Report

Entitlements Requested:

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<tr>
<th>Entitlements Requested</th>
<th>Cass County Subdivision Ordinance (CCSO) Text Amendment</th>
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Title: CCSO §203 Text Amendment  
Date: 04-12-2019

Location: N/A  
Staff Contact: Barrett Voigt

Owner(s)/Applicant: Cass County  
Engineer/Surveyor: N/A

Status: Planning Commission Hearing: April 25, 2019

Proposal

The County Planner is seeking approval of a text amendment of §203 of the Cass County Subdivision Ordinance (CCSO) for the purpose of expanding the list of exemptions of the CCSO to allow for the exemption of lot line adjustment development for property with agricultural uses.

Staff Analysis

Planning Department staff was notified of a potential development scenario whereby a small parcel with agricultural use was proposing to acquire additional agricultural land under 10 acres for the purpose of adjusting a lot line so that the parcel would be more parallel to the street frontage of the property. Under the current exemption standards found under the “Subdivision” definition in §203 of CCSO, this scenario would not be exempt from the CCSO because it does not meet exemption criteria of exemption “C” where 10 acres or more of lot size would be required in order for the development to be exempt from the CCSO requirements.

This development proposal seems like it should be exempt because it is similar to the language proposed in the exemption list of the CCSO and is supported by other language in the CCSO and the Cass County Comprehensive & Transportation Plan. The following sections of the CCSO and comprehensive plan support the addition of language to the exemption of the development proposal mentioned above:

- Section 102 of the CCSO states that the ordinance shall in no way prohibit or prevent the use of land or buildings for farming or any of the normal incidents of farming. Thereby providing the intent that agricultural land uses are supported by the ordinance.
- The Cass County Comprehensive & Transportation Plan states that township zoning ordinances should be created for townships to preserve agricultural land.
• The implementation plan of the comprehensive plan provides the following implementation statement to preserve rural heritage, “Protect the County's valuable farmland, agricultural traditions, and existing rural character.”
• The comprehensive plan also states that to embrace the vision of the community that, “The basis of many county policies need to remain agriculturally focused, with an eye towards the primary sector economy, as well as emerging technologies.”

This development proposal was presented to the Planning Commission on February 28, 2019. Staff advised the Planning Commission that the intent of the CCSO and comprehensive plan is to promote agricultural uses and that feedback was solicited in regard to a text amendment update to allow an exemption for agricultural land lot line adjustment. Staff received feedback from the Planning Commission that support was provided for a text amendment proposal.

Text Amendment Proposal:

Staff proposes the following text amendment addition in underlined font to §302 of the CCSO:

Subdivision. A division of a lot, tract, or parcel of land, creating one or more lots, tracts, or parcels for the purpose, either immediate or future, of sale or of building development and any plat or plan which includes the creation of any part of one or more streets, public easements, or other rights of way, whether public or private, for access to or from any such lot, tract, or parcel and the creation of new or enlarged parks, playgrounds, plazas, or open spaces. The following shall not be considered a subdivision and shall be exempt from the requirements of this Ordinance:

A. a division of land pursuant to an allocation of land in the settlement of a decedent’s estate or a court decree for the distribution of property;
B. a division of land for federal, state, or local government to acquire street right of way
C. a division of land into lots, tracts, or parcels of ten (10) acres or more in size for the purpose of agricultural use with no anticipation of dwelling unit construction and does not involve any new streets, easements or accesses other than field accesses;
D. A division of land into cemetery plots; or
E. The combination or recombination of portions of previously subdivided and recorded lots if the number of lots is not increased.
F. Property line adjustment for agricultural lands. Agricultural land that does not exceed 15% of the lot, plot, parcel or legal lot area may be acquired, sold, or transferred between abutting agricultural lands for the purposes of a property line adjustment.

Staff Recommendation

To accept the findings and recommendations of staff and recommend approval to the County Commission of the text amendment application as the proposal meets the goals and objectives of the Cass County Comprehensive Plan and the Cass County Subdivision Ordinance and all other applicable regulations.